# **The City of Edinburgh Council**

## 10.00am, Thursday 21 February 2019

# Capital Investment Programme 2019/20 to 2023/24 – referral from the Finance and Resources Committee

Item number	4.3
Report number	
Wards	All
<b>Council Commitments</b>	5

#### **Executive summary**

On 1 February 2019, the Finance and Resources Committee considered a report in relation to the roll forward Capital Investment Programme (CIP) which set out planned investment for the period 2019/20 to 2023/24. The forecast part year slippage in the current year's programme had been incorporated into the 2019/20 budget to inform the expected loans fund advances of the roll forward programme. Spending in latter years should be viewed as indicative, as details of the level of capital grant could only be estimated at this time. The report has been referred to the City of Edinburgh Council on 21 February 2019 as part of the budget-setting process.



# Capital Investment Programme 2019/20 to 2023/24 – referral from the Finance and Resources Committee

## **Terms of referral**

- 1.1 The provisional Finance Settlement announced on 17 December 2018 provided funding of £58.675m which was an increase of £10.411m over the level previously assumed. The roads and pavements block allocation had been increased by £1m for 2019-20 only and £9.411m remained unallocated in the CIP. The provisional Finance Settlement also announced specific capital grants for Management Development Funding of £33.877m and Cycling, Walking and Safer Streets of £0.834m.
- 1.2 The Revenue Budget Framework 2018/23 Progress update considered by Finance and Resources Committee on 12 June 2018 advised that, subject to the achievement of a balanced overall position across the 2019/24 revenue budget framework, resources of up to £78m could be made available to support additional capital investment for Wave 4 schools. Significant uncertainty remained within the revenue budget framework and no funding would be released nor projects incorporated into the Capital Investment Programme until a balanced revenue position for 2019/24 was achieved.
- 1.3 The CIP was based upon the capital plan which would be rolled forward to the period 2019/20 to 2023/24. Since rolling forward the capital plan in February 2018, £7m per annum of funding for 2023/24 had remained unallocated. Finance and Resource Committee on 11 October 2018 approved that this remained unallocated as contingency funding for the replacement of Meadowbank Stadium.
- 1.4 The Finance and Resources Committee agreed:
  - 1.4.1 To note the report and to remit to the Council's budget meeting of 21 February 2019 the 2019-2024 Capital Investment Programme.
  - 1.4.2 To note that the announcement of the provisional Finance Settlement made in December 2018 indicated a general capital grant for 2019/20 of £58.675m which exceeded the Council's previous indicative plans by £10.411m and that £9.411m remained unallocated with £1m being allocated to roads asset upgrades.

- 1.4.3 To note that the announcement of the Finance Settlement made in December 2018 indicated specific capital grants for Development Management Funding of £33.877m and Cycling, Walking and Safer Streets of £0.834m.
- 1.4.4 To note that the Council was governed by the Local Government in Scotland Act 2003 including the requirement to have regard to the Prudential Code and that capital plans were affordable, prudent and sustainable.
- 1.4.5 To note that budgets for lending to Edinburgh Living from 2019-20 onwards were based on the pipeline of development and would be subject to annual approval from the Finance and Resources Committee and Council.
- 1.4.6 To note that the proposed update to the Capital Investment Programme did not include the funding for Wave 4 schools which was contingent on the achievement of a long term balanced revenue budget and significant uncertainty remained within the revenue budget framework.
- 1.4.7 To note that following the proposed update to the capital plan in Appendix 1 of the report, £7m remained unallocated but earmarked as contingency funding for the replacement Meadowbank Stadium project.
- 1.4.8 To note the up to date analysis of unfunded service priorities and pressures set out within the report.
- 1.4.9 To note the recommended reallocation within the existing approved programme and the use of the additional resources to address some of the Council's capital investment priorities and remit to Council for decision on 21 February 2019 in the context of infrastructure needs, priorities and existing Council commitments.

## **For Decision/Action**

- 2.1 The City of Edinburgh Council is asked to:
  - 2.1.1 Approve the 2019-2024 Capital Investment Programme.
  - 2.1.2 Consider the recommended reallocation within the existing approved programme and the use of the additional resources to address some of the Council's capital investment priorities in the context of infrastructure needs, priorities and existing Council commitments.

## **Background reading / external references**

Finance and Resources Committee 1 February 2019

## Laurence Rockey

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Links

Appendices Appendix 1 – report by the Executive Director of Resources

# **Finance and Resources Committee**

## 10.00am, Friday 1 February 2019

## Capital Investment Programme 2019/20 to 2023/24

Item number Report number Executive/routine Wards Council Commitments

## **Executive Summary**

The roll forward Capital Investment Programme (CIP) sets out planned investment for the period 2019/20 to 2023/24. The forecast part year slippage in the current year's programme has been incorporated into the 2019/20 budget to inform the expected loans fund advances of the roll forward programme. Spending in latter years should be viewed as indicative, as details of the level of capital grant can only be estimated at this time.

The provisional Finance Settlement announced on 17 December 2018 provided funding of  $\pounds 58.675m$  which is an increase of  $\pounds 10.411m$  over the level previously assumed. The roads and pavements block allocation has been increased by  $\pounds 1m$  for 2019-20 only and  $\pounds 9.411m$  remains unallocated in the CIP. The provisional Finance Settlement also announced specific capital grants for Management Development Funding of  $\pounds 33.877m$  and Cycling, Walking and Safer Streets of  $\pounds 0.834m$ .

The Revenue Budget Framework 2018/23 Progress update considered by Finance and Resources Committee on 12 June 2018 advised that, subject to the achievement of a balanced overall position across the 2019/24 revenue budget framework, resources of up to £78m could be made available to support additional capital investment for Wave 4 schools. Significant uncertainty remains within the revenue budget framework and no funding will be released nor projects incorporated into the Capital Investment Programme until a balanced revenue position for 2019/24 is achieved.

The CIP is based upon the capital plan which will be rolled forward to the period 2019/20 to 2023/24. Since rolling forward the capital plan in February 2018, £7m per annum of funding for 2023/24 has remained unallocated. Finance and Resource Committee on 11



October 2018 approved that this remains unallocated as contingency funding for the replacement of Meadowbank Stadium.

## Capital Investment Programme 2019/20 to 2023/24

#### 1. Recommendations

- 1.1 Members of the Finance and Resources Committee are requested to:
  - 1.1.1 Note the contents of this report and remit to Council's budget meeting of 21 February 2019 the 2019-2024 Capital Investment Programme;
  - 1.1.2 Note that the announcement of the provisional Finance Settlement made in December 2018 indicated a general capital grant for 2019/20 of £58.675m which exceeds the Council's previous indicative plans by £10.411m and that £9.411m remains unallocated with £1m being allocated to roads asset upgrades;
  - 1.1.3 Note that the announcement of the Finance Settlement made in December2018 indicated specific capital grants for Development Management Funding of £33.877m and Cycling, Walking and Safer Streets of £0.834m.
  - 1.1.4 Note that the Council is governed by the Local Government in Scotland Act 2003 including the requirement to have regard to the Prudential Code and that capital plans are affordable, prudent and sustainable;
  - 1.1.5 Note that budgets for lending to Edinburgh Living from 2019-20 onwards are based on the pipeline of development and will be subject to annual approval from Finance and Resources Committee and Council;
  - 1.1.6 Note that the proposed update to the Capital Investment Programme does not include the funding for Wave 4 schools which is contingent on the achievement of a long term balanced revenue budget and significant uncertainty remains within the revenue budget framework;
  - 1.1.7 Note that following the proposed update to the capital plan in Appendix 1, £7m remains unallocated but earmarked as contingency funding for the replacement Meadowbank Stadium project:
  - 1.1.8 Note the up to date analysis of unfunded service priorities and pressures set out within this report, and
  - 1.1.9 Note the recommended reallocation within the existing approved programme and the use of the additional resources to address some of the Council's capital investment priorities and remit to Council for decision on 21 February 2019 in the context of infrastructure needs, priorities and existing Council commitments.

## 2. Background

2.1 Council approved the five-year capital programme for the period 2018-2023 in February 2018. A revised programme, incorporating both net slippage / acceleration from 2017/18 and the outcome of the rephrasing exercise, was reported to Finance and Resources Committee in August 2018. The capital programme is based on the ten-year capital plan originally set out in 2009, which has subsequently been rolled forward on an indicative basis on broadly similar terms.

## 3. Main report

3.1 The table below summarises the capital grant allocation the Council has assumed for 2018/19 from the Scottish Government. This is based on analysis of the Finance Settlement released on 17 December 2018. Details within the Finance Settlement are subject to approval of the Scottish Budget in March 2019.

	2019/20
	£m
Edinburgh's Allocation	
General Capital Grant	58.675
Specific Capital Grant	
Of which:	
Management Development Funding	33.877
Cycling, Walking and Safer Streets	0.834

- 3.2 As no firm allocations have been advised beyond this, an estimate of each year's General Capital Grant settlement has been factored in for the period 2020/21 to 2023/24 based on a prudent estimate of the possible Scotland-wide funding.
- 3.3 The programme includes the multi-year Scottish Government Grant award for the Early Learning and Childcare - 1140 hours Expansion announced in April 2018 previously reported to Committee.
- 3.4 The programme has also been adjusted for current projected capital receipts forecasts and other known sources of income secured from developers and other third-party contributions.
- 3.5 Projected slippage in the 2018/19 programme reported in the Capital Monitoring 2018/19 – Period 9 report, elsewhere on this agenda, has been built into the revised programme and separately identified in Appendix 1 attached. These carry

forward adjustments will be amended and reported after the final outturn for the year.

3.6 The roll forward capital investment programme, incorporating the above factors can be seen at Appendix 1.

#### Scottish Government Specific Grant Funding

- 3.7 The specific grant award for Transfer Management Development Funding (TMDF) is an annual award under the Housing (Scotland) Act 2001as part of the General Capital Grant settlement. TMDF is used by the City of Edinburgh Council to provide grant funding to Registered Social Landlords for the construction of affordable homes and to the HRA for social rent homes.
- 3.8 The specific grant award for Cycling, Walking and Safer Streets (CWSS) is an annual award as part of the Capital Grant settlement. Projects funded from CWSS grant can be match-funded by Sustrans grants for community links and safer routes to schools.
- 3.9 The Scottish Government announced, in December 2018, a new £50m Town Centre Fund to assist with the regeneration and sustainability of town centres. Criteria for the distribution of the funds are yet to be announced and no allocations have been included in the Capital Investment Programme.

#### National Housing Trust (NHT) Update

- 3.10 On 12 February 2015, Council approved on-lending of up to £54.998m for entering into NHT phase 3. The report to Finance and Resources Committee 19 January 2017 advised that three of the four developments would progress at Fruitmarket, Shrubhill and Western Harbour providing 368 new affordable homes by the end of 2020.
- 3.11 The Fruitmarket development is now complete, Western Harbour is expected to be completed by 31 March 2019 and the Shrubhill project continues to progress.
- 3.12 The estimated overall requirement for on-lending for the three developments remains unchanged at £50.121m and the current Capital Investment Programme includes provision of £8.760m for the completion of the Shrubhill development.

#### **Current Unfunded Priorities and Pressures**

- 3.13 This section provides an overview of the capital investment programme bids from each service to establish a collegiate overview of capital priorities. Given the very limited additional capital funding available to the programme, realignment of existing priorities may be required to deliver statutory pressures.
- 3.14 While this report sets out the principal justification for capital investment, each proposal will be subject to service design principles in the scoping of the project. This means that while a school may require replacement, the capital project could

provide a facility from which services beyond learning and teaching can also be delivered. The costs in the table below refer to the principal element requiring funding. The wider scope of any project is yet to be determined through service design.

- 3.15 Funding sources available are:
  - 3.15.1 The Scottish Government settlement in December 2018 allocated an additional £10.411m to the Council, which will see a net £9.411m being available to support projects in the CIP, after £1m has been set towards roads asset upgrade.
  - 3.15.2 £12.525m is unallocated for LDP roads and education projects in the current Capital Investment Programme.
  - 3.15.3 The Health and Social Care Partnership has £19.239m available from the currently approved CIP and the anticipated capital receipts of £5m, receivable in 2020/21, for a care home replacement programme. This programme is currently awaiting the outcome of the commissioning plan to determine the size and location of the first of these. It is proposed that £15.239m is ringfenced to fund the first requirement (using the cost of a 60-bed care home as a proxy). It is proposed that the remainder of the funding allocated to this programme amounting to £4m is reallocated for urgent pressures.
- 3.16 The combined total of these funding sources is £25.936m.
- 3.17 In addition, the Wave 4 programme currently has £25m approved in the CIP towards delivering the new Craigmillar High School (CIP allocation of £15m), and the first phase of the replacement Trinity Academy (£10m).
- 3.18 The Revenue Budget Framework 2018/23 Progress update considered by Finance and Resources Committee on 12 June 2018 advised that, subject to the achievement of a balanced overall position across the 2019/24 revenue budget framework, resources of up to £78m could be made available to support additional capital investment for Wave 4 schools. Significant uncertainty remains within the revenue budget framework and no funding will be released nor projects incorporated into the Capital Investment Programme until a balanced revenue position for 2019/24 is achieved.
- 3.19 A combined total funding of £103m towards Wave 4 would be expected to deliver replacements for Craigmillar, Trinity (complete replacement) and Currie High Schools. Anticipated funding from the Scottish Government could enable the replacement of Liberton and/or WHEC, depending on the level of funding available.
- 3.20 Until such a time as the Wave 4 funding has certainty through the setting of a balanced budget framework, Currie High School is included within the unfunded pressures list below. This is because, from a condition perspective, the school will require replacement within the timeframe of this capital investment programme.

- 3.21 A number of the projects are linked to Local Development Plan developer contribution funding. The funding gaps presented below are based on the Local Development Plan financial modelling for Education actions which assumes a forecast 60% collection rate of contributions against estimated costs. The actual level received will vary according to local circumstances (e.g. whether conditions have been discounted to make the development viable, or whether extant planning permission has been granted with a lower level, or no contribution applied). The funding gap is based on the level of contribution expected to be received by the time of the project completion. It is likely that income streams would continue well beyond the completion date, and these would be used to replenish the LDP funding allocation. However, there is a significant timing issue arising as the Council will be front funding five new LDP primary schools by 2022, should the three below in this year's round of bids be approved.
- 3.22 The current CIP includes provision of £16.0m for LDP transport actions for the West Edinburgh Transport Area and a further £6.5m for other areas of the city. Specific transport actions are being considered and further funding pressures are likely.
- 3.23 Each of the directorate Asset Investment Groups were asked to identify their priorities and develop business cases supporting those priorities. A summary of the business cases received is presented in Appendix 2. The priorities supported by the Asset Management Board which require a funding solution are shaded in grey. All projects are scored against a set series of prioritisation criteria, as previously agreed by the Asset Management Board, set out in the attached appendix 3.
- 3.24 The replacement of St Catherine's Primary School (£12.802m) is considered to be the top priority due to the condition of the current building.
- 3.25 The rising rolls pressures incorporate LDP pressures and £6m of the remaining £12.525m LDP funding should be allocated to this. This would fund the school extensions programme, excluding the refurbishment of Darroch which would remain unfunded.
- 3.26 This would leave £6.5m of LDP funding unallocated to meet investment priorities.
- 3.27 The active travel programme levers in £46.5m from the Scottish Government and Sustrans; it is considered that this is a high priority to allocate the remaining £4m funding gap or reprioritise existing plans.
- 3.28 Should the Council be able to achieve a balanced budget over the next four years, the £78m for the Wave 4 programme would become available and enable the funding of the schools set out in paragraph 3.19;
- 3.29 A total of £49.2m urgent pressures would remain, comprising:
  - 3.29.1 £10m for refurbishment of Darroch to reflect rising rolls at James Gillespie's High School;
  - 3.29.2 £35.2m for the cost of the new LDP primary schools; and
  - 3.29.3 £4m active travel.

- 3.30 Further realignment of the existing programme or sustainable revenue savings of £3.5m would be required to fund these projects.
- 3.31 Officer recommendations for the realignment of the existing programme and allocation of available resources are summarised in Appendix 4.
- 3.32 The roll forward capital programme is for General Fund projects only. The Housing Revenue Account capital budget can be seen elsewhere on the agenda.

#### **Business Case - Trams to Newhaven**

3.33 In addition to the priorities outlined above, the Council is developing a business case setting out the justification for capital investment in a tram line from York Place to Newhaven. The Final Business Case (FBC) for this project will be presented to full Council for consideration of its strategic fit, costs (including opportunity costs), benefits, risks and affordability.

#### **Prudential Indicators**

- 3.34 The Council is governed by the Local Government in Scotland Act 2003 including the requirement to have regard to the Prudential Code and that capital plans are affordable, prudent and sustainable.
- 3.35 The revised Prudential Code for Capital Finance in Local Authorities was published by CIPFA in December 2017.
- 3.36 The revised indicators which will accompany the Budget Motion to the Council meeting on 21 February 2019 will reflect the changes.

## 4. Measures of success

4.1 The City of Edinburgh Council sets a capital budget which adheres to the key objectives of the Prudential Code. These are to ensure, within a clear framework, that the capital plans of the Council are affordable, prudent and sustainable.

## 5. Financial impact

- 5.1 The revenue funding required to support the borrowing costs associated with the five-year capital programme (2019-2024) is provided for in the long term financial plan.
- 5.2 The Council can only commit to further capital expenditure if revenue expenditure plans are affordable and sustainable. Inclusion of any revenue investment within the budget framework is contingent upon the development, and subsequent delivery, or corresponding savings, alongside management of all risks and pressures, particularly those of a demand-led nature.

## 6. Risk, policy, compliance and governance impact

- 6.1 Significant budget virements have complied with relevant financial rules and regulations.
- 6.2 Capital monitoring and budget setting processes adopted ensure effective stewardship of resources. The processes applied aim to ensure projects are delivered on time and budget whilst fulfilling the financial criteria of value for money.
- 6.3 Monitoring of major capital projects including risk assessment is carried out by the Council's Strategy and Insight service.
- 6.4 The nature of capital projects means that there is an inherent risk of delays or unforeseen circumstances out with the control of the Council.
- 6.5 The risk of not adequately investing in infrastructure means that it does not meet the Council's or stakeholders needs and does not remain fit for purpose in the future.
- 6.6 Legal and reputational risk from failure in considering and evidencing due regard of the Climate Change (Scotland) Act 2009 Public Bodies Duties and Equality Act 2010 Public Duties in capital projects.

## 7. Equalities impact

7.1 The Council's capital expenditure contributes to the delivery of the public-sector equality duty to advance equality of opportunity and foster good relations e.g. enhancement works related to the Disability Discrimination Act, works on Children and Families establishments and capital expenditure on Council housing stock.

## 8. Sustainability impact

- 8.1 The impacts of the projects set out within the appendices of this report in relation to the three elements of the Climate Change (Scotland) Act 2009 Public Bodies Duties have been considered, and the outcomes are summarised below. Relevant Council sustainable development policies have been considered.
- 8.2 The proposals in this report will help achieve a sustainable Edinburgh because they are ensuring funding for key strategic projects that will enhance facilities and infrastructure in the city. A carbon impact assessment shall be carried out on each new project to achieve the most sustainable outcome for the city in each case.
- 8.3 The proposals in this report will increase the city's resilience to climate change impacts because they are securing funding for flood prevention projects.

## 9. Consultation and engagement

9.1 Consultation on the capital budget was undertaken as part of the budget process.

## **10.** Background reading/external references

10.1 None.

#### Stephen S. Moir

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#### **11. Appendices**

- Appendix 1 Revised Capital Investment Programme 2019-2024 General Fund
- Appendix 2 Unfunded Capital Priorities and Pressures
- Appendix 3 Strategic Asset Management Capital Priority Weighting Methodology
- Appendix 4 Capital Investment Priorities Officer Recommendations

Appendix 1

# REVISED CAPITAL INVESTMENT PROGRAMME 2019-2024

(Incorporating part-year slippage from 2018/19)

#### **SUMMARY OF EXPENDITURE AND RESOURCES - GENERAL SERVICES**

2019-2024	Assumed Slippage from	Indicative Budget	Revised Budget	Indicative Budget	Indicative Budget	Indicative Budget	Indicative Budget	Total Budget
	2018-19	2019-20	2019-20	2020-21	2021-22	2022-23	2023-24	2019-2024
	£000	£000	£000	£000	£000	£000	£000	£000
Expenditure	37,643	289,590	327,233	233,523	135,851	170,279	41,000	907,886
Capital Income								
Capital receipts								
General asset sales	-	6,318	6,318	3,000	3,000	3,000	3,000	18,318
Less additional receipt income transferred to capital fund								
Ring-fenced asset sales	-	10,000	10,000	-	-	-	-	10,000
Capital Fund drawdown	-	2,811	2,811	-	-	-	-	2,811
Developers and other contributions	-	585	585	-	-	-	-	585
Capital Grants Unapplied account	11,297	-	11,297	-	-	-	-	11,297
Total receipts	11,297	19,714	31,011	3,000	3,000	3,000	3,000	43,011
Capital Grants								
Government Grants								
General Capital Grant	-	48,264	48,264	38,000	38,000	38,000	38,000	200,264
Additional General Capital Grant - Settlement announcement Dec 2018	-	10,411	10,411	-	-	-	-	10,411
Specific Capital Grants	-	14,500	14,500	10,000	-	-	-	24,500
Additional Specific Capital Grants - Settlement announcement Dec 2018	-	34,711	34,711	-	-	-	-	34,711
Total Grants	-	107,886	107,886	48,000	38,000	38,000	38,000	269,886
Loans Fund Advances								
Support brought forward	_	-	-	-	-	-	-	-
Prudential framework								
- Through council tax	-	56,000	56,000	84,000	15,000	12,900	-	167,900
- Lending	3,713	25,618	29,331	57,542	73,665	117,879	-	278,417
- Departmentally supported	(6,431)	71,415	64,984	68,931	428	-	-	134,343
Total Loans Fund Advances	(2,718)	153,033	150,315	210,473	89,093	130,779	-	580,660
Over / (under)-programming	29,064	8,957	38,021	(27,950)	5,758	(1,500)	-	14,329
Total Capital Funding	37,643	289,590	327,233	233,523	135,851	170,279	41,000	907,886

SUMMARY OF EXPENDITURE	Assumed Slippage from	Indicative Budget	Revised Budget	Indicative Budget	Indicative Budget	Indicative Budget	Indicative Budget	Total Budget
	2018-19	2019-20	2019-20	2020-21	2021-22	2022-23	2023-24	2019-2024
	£000	£000	£000	£000	£000	£000	£000	£000
General Services								
Communities and Families	19,460	67,297	86,757	37,667	1,707	165	165	126,461
Edinburgh Integration Joint Board	-	4,239	4,239	5,000	5,000	-	-	14,239
Place	8,766	132,000	140,766	103,314	29,963	31,785	19,835	325,663
Resources - Other	4,206	7,500	11,706	-	-	-	-	11,706
Resources - Asset Management Works								
- Communities and Families	-	16,652	16,652	1,766	1,025	1,000	-	20,443
- Edinburgh Integration Joint Board	-	96	96	-	-	-	-	96
- Place	-	668	668	-	-	-	-	668
- Resources - Corporate Property	-	396	396	-	-	-	-	396
- Not yet allocated to services	1,498	12,188	13,686	28,234	24,491	19,450	14,000	99,861
Lending	3,713	25,618	29,331	57,542	73,665	117,879	-	278,417
City Deal	-	-	-	-	-	-	-	-
Local Development Plan - unallocated	-	12,525	12,525	-	-	-	-	12,525
Meadowbank Stadium Contingency	_	_	-	-	-	_	7,000	7,000
Unallocated - indicative 5 year plan	_	10,411	10,411	-	-	-	-	10,411
Total General Services	37,643	289,590	327,233	233,523	135,851	170,279	41,000	907,886

Expenditure budgets relate to the delivery of capital projects and exclude the cost of sale of assets which is netted off the capital receipt

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COMMUNITIES AND FAMILIES	Assumed Slippage from	Indicative Budget	Revised Budget	Indicative Budget	Indicative Budget	Indicative Budget	Indicative Budget	Total Budget
	2018-19	2019-20	2019-20	2020-21	2021-22	2022-23	2023-24	2019-2024
	£000	£000	£000	£000	£000	£000	£000	£000
Early years 1140 Hours - 2020 Projects								
Early years unallocated	11,297	14,500	25,797	10,000	-	-	-	35,797
Early years 1140 Hours total	11,297	14,500	25,797	10,000	-	-	-	35,797
Local Development Plan - New Schools								
Victoria PS Replacement	336	5,775	6,111	2,382	-	-	-	8,493
Broomhill PS	(320)	4,375	4,055	1,848	-	-	-	5,903
LDP - New schools	16	10,150	10,166	4,230	-	-	-	14,396
Wave three school projects								
St Crispin's Special School replacement	309	11,017	11,326	-	-	-	-	11,326
St John's Primary new wave 3 School	-	171	171	-	-	-	-	171
New park former Portobello HS	598	-	598	-	-	-	-	598
Wave three inflation contingency	2,913	-	2,913	-	-	-	-	2,913
Wave three school projects total	3,820	11,188	15,008	-	-	-	-	15,008
Wave four school projects								
New Craigmillar High School	323	5,000	5,323	10,000	-	-	-	15,323
Trinity High School - Phase 1	-	1,000	1,000	9,000	-	-	-	10,000

COMMUNITIES AND FAMILIES	Assumed Slippage from	Indicative Budget	Revised Budget	Indicative Budget	Indicative Budget	Indicative Budget	Indicative Budget	Total Budget
	2018-19	2019-20	2019-20	2020-21	2021-22	2022-23	2023-24	2019-2024
	£000	£000	£000	£000	£000	£000	£000	£000
Wave 4 Replacement High School	-	-	-	-	-	-	-	0
Wave four school projects total	323	6,000	6,323	19,000	-	-	-	25,323
Rising School Rolls								
Rising school rolls general	(1,206)	1,206	-	-	-	-	-	-
Boroughmuir High School - Additional Places	-	2,200	2,200	1,862	-	-	-	4,062
Rising School Rolls Phs 5 General	848	-	848	-	-	-	-	848
Rising School Rolls Total	(358)	3,406	3,048	1,862	-	-	-	4,910
Primary schools								
New South Edinburgh Primary	(282)	9,683	9,401	2,410	1,542	-	-	13,353
Primary schools total	(282)	9,683	9,401	2,410	1,542	-	-	13,353
Secondary schools								
Replacement Queensferry High School	1,848	7,157	9,005	-	-	-	-	9,005
Secondary schools total	1,848	7,157	9,005	-		-		9,005

COMMUNITIES AND FAMILIES	Assumed Slippage from	Indicative Budget	Revised Budget	Indicative Budget	Indicative Budget	Indicative Budget	Indicative Budget	Total Budget
	2018-19	2019-20	2019-20	2020-21	2021-22	2022-23	2023-24	2019-2024
	£000	£000	£000	£000	£000	£000	£000	£000
Children's services								
Oxgangs New YPC	86	-	86	-	-	-	-	86
Children's services total	86	-	86	_	-	-	-	86
Libraries								
Open Plus Library Self Service Kiosks	350	-	350	-	-	-	-	350
George IV Bridge Library-enhancement works	365	-	365	-	-	-	-	365
Libraries projects total	715	-	715	-	-	-	-	715
Sports								
Edinburgh Leisure	-	165	165	165	165	165	165	825
New Meadowbank Sports Centre	1,000	3,923	4,923	-	-	-	-	4,923
Hunter Hall cycle hub and pitch	995	-	995	-	-	-	-	995
Sports projects total	1,995	4,088	6,083	165	165	165	165	6,743
Safer and Stronger Communities								
CCTV Capital	-	1,125	1,125	-	-	-	-	1,125
Safer and Stronger Communities Projects Total	-	1,125	1,125					1,125

COMMUNITIES AND FAMILIES	Assumed Slippage from	Indicative Budget	Revised Budget	Indicative Budget	Indicative Budget	Indicative Budget	Indicative Budget	Total Budget
	2018-19	2019-20	2019-20	2020-21	2021-22	2022-23	2023-24	2019-2024
	£000	£000	£000	£000	£000	£000	£000	£000
Total Communities and Families	19,460	67,297	86,757	37,667	1,707	165	165	126,461

EDINBURGH INTEGRATION JOINT BOARD	Assumed Slippage from	Indicative Budget	Revised Budget	Indicative Budget	Indicative Budget	Indicative Budget	Indicative Budget	Total Budget
	2018-19	2019-20	2019-20	2020-21	2021-22	2022-23	2023-24	2019-2024
	£000	£000	£000	£000	£000	£000	£000	£000
<b>Care homes</b> New care home	-	4,239	4,239	5,000	5,000	-	-	14,239
Care homes total	-	4,239	4,239	5,000	5,000	-	-	14,239
Total Edinburgh Integration Joint Board	-	4,239	4,239	5,000	5,000	-	-	14,239

PLACE	Assumed Slippage from	Indicative Budget	Revised Budget	Indicative Budget	Indicative Budget	Indicative Budget	Indicative Budget	Total Budget
	2018-19	2019-20	2019-20	2020-21	2021-22	2022-23	2023-24	2019-2024
	£000	£000	£000	£000	£000	£000	£000	£000
Environment								
<u>Waste services</u>								
Zero Waste: Millerhill - Capital contribution	-	28,000	28,000	-	-	-	_	28,000
Waste Total	-	28,000	28,000	-	-	-	-	28,000
Parks and green spaces								
Cammo Settlement	-	628	628	-	-	-	-	628
Play Park Replacement Equipment	-	182	182	200	200	200	-	782
Salvesen Steps	512	-	512	-	-	-	-	512
Parks Total	512	810	1,322	200	200	200	-	1,922
<u>Depot Review</u>								
Bankhead depot	-3,135	10,600	7,465	-	-	-	-	7,465
Russell road depot	-	1,963	1,963	-	-	-	-	1,963
Seafield depot - Phase 2	-203	763	560	-	-	-	-	560
	-3,338	13,326	9,988	-	-	-	_	9,988
Environment Total	-2,826	42,136	39,310	200	200	200		39,910
Housing and Regeneration								
Home owners adaptation grants	229	1,000	1,229	1,000	1,000	1,000	1,000	5,229
Development Funding Grant	-	33,877	33,877	-	-	-	-	33,877
Housing and Regeneration Total	229	34,877	35,106	1,000	1,000	1,000	1,000	39,106
Transport and Planning Roads, Structures & Flood Prevention	6.000	1001	10.055					15.004
North Bridge Major Refurbishment	6,932	4,024	10,956	4,848	-	-	-	15,804

PLACE	Assumed Slippage from	Indicative Budget	Revised Budget	Indicative Budget	Indicative Budget	Indicative Budget	Indicative Budget	Total Budget
	2018-19	2019-20	2019-20	2020-21	2021-22	2022-23	2023-24	2019-2024
	£000	£000	£000	£000	£000	£000	£000	£000
Burnshot Bridge	467	2,197	2,664	-	-	-	-	2,664
Water of Leith - phase 2	1,044	-	1,044	-	-	-	-	1,044
Bridge strengthening	599	873	1,472	-	-	-	-	1,472
	9,042	7,094	16,136	4,848	-	-	-	20,984
<u>Roads Asset Management Plan</u>								
LDP Roads Obligations (exc WETA)	500	1,000	1,500	1,000	2,000	2,000	-	6,500
West Edinburgh Transport Appraisal (WETA)	-	-	-	4,000	5,000	7,000	-	16,000
Roads, Pavements and Public Realm	-	1,500	1,500	1,500	1,500	1,750	-	6,250
Carriageway / footway works [block]	-	20,488	20,488	12,085	13,585	13,585	13,585	73,328
	500	22,988	23,488	18,585	22,085	24,335	13,585	102,078
Street Lighting & Traffic Signals								
Street lighting	-	2,031	2,031	1,500	1,500	1,500	1,500	8,031
Street lighting - City wide LED replacement prog	660	9,630	10,290	7,531	428	-	_	18,249
	660	11,661	12,321	9,031	1,928	1,500	1,500	26,280
<u>Roads &amp; Network</u>								
St Andrew Square public realm	435	-	435	-	-	-	-	435
Transport Asset Management	0	1,000	1,000	1,000	1,000	1,000	1,000	5,000
	435	1,000	1,435	1,000	1,000	1,000	1,000	5,435
Policy & planning								
Walking projects [block]	475	-	475	-	-	-	-	475
Bus priority schemes / bus shelters	251	-	251	-	-	-	-	251
Cycling, Walking and Safer Streets	-	834	834	-	-	-	-	834
Road safety, cycling and public transport	-	1,750	1,750	1,750	1,750	1,750	1,750	8,750
<u> Transport - City Centre</u>	726	2,584	3,310	1,750	1,750	1,750	1,750	10,310

PLACE	Assumed Slippage from	Indicative Budget	Revised Budget	Indicative Budget	Indicative Budget	Indicative Budget	Indicative Budget	Total Budget
	2018-19	2019-20	2019-20	2020-21	2021-22	2022-23	2023-24	2019-2024
	£000	£000	£000	£000	£000	£000	£000	£000
Leith Walk Constitution Street	-	160	160	-	-	-	-	160
	-	160	160	-	-	-	-	160
Transport Other								
Tram Lifecycle Replacement	-	1,000	1,000	1,000	1,000	1,000	1,000	5,000
Transport and other infrastructure total	11,363	46,487	57,850	36,214	27,763	29,585	18,835	170,247
Museums and Arts								
Kings Theatre Contribution	-	500	500	1,000	1,000	1,000	-	3,500
Kings Theatre Contribution (PB)	-	5,000	5,000	-	-	-	-	5,000
Leith Theatre	-	500	500	-	-	-	-	500
IMPACT	-	2,500	2,500	2,000	-	-	-	4,500
Museums and Arts Total	-	8,500	8,500	3,000	1,000	1,000	-	13,500
Strategic support								
St James GAM - Public Realm	-	-	-	61,400	-	-	-	61,400
Picardy Place	-	-	-	1,500	-	-	-	1,500
Strategic support total	-	-	-	62,900	-	-	-	62,900
Total Place	8,766	132,000	140,766	103,314	29,963	31,785	19,835	325,663

<u>RESOURCES - OTHER</u>	Assumed Slippage from	Indicative Budget	Revised Budget	Indicative Budget	Indicative Budget	Indicative Budget	Indicative Budget	Total Budget
	2018-19	2019-20	2019-20	2020-21	2021-22	2022-23	2023-24	2019-2024
	£000	£000	£000	£000	£000	£000	£000	£000
ICT function ICT transformational change								
investment	4,206	7,500	11,706	-	-	-	-	11,706
ICT function total	4,206	7,500	11,706	-	-	-	-	11,706
Total Resources - Other	4,206	7,500	11,706					11,706
	4,206	7,500	11,706	-	-	-	-	11,706

LENDING	Assumed Slippage from	Indicative Budget	Revised Budget	Indicative Budget	Indicative Budget	Indicative Budget	Indicative Budget	Total Budget
	2018-19	2019-20	2019-20	2020-21	2021-22	2022-23	2023-24	2019-2024
	£000	£000	£000	£000	£000	£000	£000	£000
National Housing Trust 3 Edinburgh Living LLP	- 3,713	4,718 20,900	4,718 24,613	4,042 53,500	- 73,665	- 117,879	-	8,760 269,657
	3,713	25,618	29,331	57,542	73,665	117,879	-	278,417

RESOURCES - ASSET MANAGEMENT WORKS	Assumed Slippage from	Indicative Budget	Revised Budget	Indicative Budget	Indicative Budget	Indicative Budget	Indicative Budget	Total Budget
	2018-19	2019-20	2019-20	2020-21	2021-22	2022-23	2023-24	2019-2024
	£000	£000	£000	£000	£000	£000	£000	£000
Communities and Families								
Boilers	-	58	58	-	-	-	-	58
Doors & Windows	-	1,480	1,480	10	-	-	-	1,490
Fabric Enhancement	-	10,541	10,541	691	25	-	-	11,257
Fabric upgrade	-	900	900	35	-	-	-	935
Fire Safety	-	927	927	610	600	600	-	2,737
M&E Upgrade	-	1,705	1,705	20	-	-	-	1,725
Roof & Rainwater	-	152	152	-	-	-	-	152
Stonework	-	189	189	-	-	-	-	189
Water Quality	-	700	700	400	400	400	-	1,900
Total for Communities and Families	-	16,652	16,652	1,766	1,025	1,000	-	20,443
Edinburgh Integration Joint Board								
Fire Safety	-	36	36	-	-	-	-	36
Boilers	-	60	60	-	-	-	-	60
Total for Edinburgh Integration Joint Board	-	96	96	-	-	-	-	96
Place								
Boilers	-	365	365	-	-	-	-	365
Fire Safety	-	182	182	-	-	-	-	182
Fabric Enhancement	-	116	116	-	-	-	-	116
Roof & Rainwater	-	3	3	-	-	-	-	3
Water Quality Improv	-	2	2	-	-	-	-	2
Total for Place	-	668	668	-	_	-	-	668
Resources - Corporate Property				-	-	-	-	
Boilers	-	18	18	-	-	-	-	18
Fire upgrade	-	96	96	-	-	-	-	96
M&E Upgrade	-	282	282	-	-	-	-	282

Total for Resources - Corp. Property	-	396	396	-	-	-	-	396
Funding not yet allocated to projects	1,498	12,188	13,686	28,234	24,491	19,450	14,000	99,861
Total Asset Management Works	1,498	30,000	31,498	30,000	25,516	20,450	14,000	121,464

#### UNFUNDED CAPITAL PRESSURES

Projects	Total Cost inc 3rd Party £m	Total Funding Gap at time of build completion £m	Priority Score
Replacement St Catherine's PS *	13.685 42.927	12.802 37.627	63 63
Wave 4 top priority - Currie High School * Active Travel Programme	71.900	37.627	44
Rising School Rolls *	26.293	16.519	31
New Brunstane PS *	14.881	13.081	30
New Maybury PS *	15.000	10.000	28
New Builyeon Road PS *	12.080	12.080	28
West Princes Street Gardens inc Ross Theatre	30.000	5.000	28
Hunter's Hall park redevelopment	2.291	0.440	28
Parks Upgrade / Allotment creation *	4.000	4.000	27
Cramond Chain Ferry / Promenade	1.100	1.100	21
Hostile Vehicle Mitigation	3.000	3.000	17
Inverleith Park Upgrade	0.200	0.200	tbc
	237.357	119.816	

\* fulfils statutory obligation

#### APPENDIX 3: CIP BIDS PRIORTISATION CRITERIA

All bids for the 2019 capital budget setting process have been assessed against a series of criteria to determine their priority for funding, as described below.

All bids have been assessed on a scale of 0-5 points against the following criteria to determine their relative merits. The first three criteria are considered to be particularly important, and have accordingly been given a weighting of three to reflect their importance, allowing a maximum score of 15 per criterion. The remaining criteria are of lesser importance and a maximum score of 5 per criterion in possible. Those projects delivering a statutory function have been accorded greater weight in the scoring.

- 1. Health and Safety poor condition buildings or equipment score highly as they pose a risk to health and safety (max points 3x5 = 15);
- 2. Statutory Requirement where the Council is obliged to make provision under statute for example having sufficient school places (max points 3x5 = 15);
- 3. Risk of operational failure where an existing asset is at risk of failing, requiring the closure of the asset and stopping the delivery of the service (max points 3x5 = 15);
- 4. High reputational risk where national media coverage is a risk, this scores 5; local coverage (Evening News) scores 3 (max points =5);
- 5. Fulfils Council commitment contributes to delivering one the of the 52 Council commitments from the Business Plan (max points =5);
- Significant income implication projects may generate higher income (eg increased footfall in commercial venues), or may expose the Council to increased revenue costs if the project is not delivered – in either case they would score highly on this criterion (max points =5);
- 7. Sustainability benefits may deliver benefits such as increased recycling, improved public transport use or building fabric upgrade, all scoring high points. New buildings which increase the Council's estate size and carbon footprint score 0. Buildings which replace existing buildings score some points for allowing a more sustainable design to be achieved (max points =5).

A total score of 65 is achievable.

The initial scores were undertaken by each service department, however these were moderated by Strategic Asset Management to ensure consistency across the application of the scoring methodology. It is recognised that the standardised scoring methodology can only provide an initial starting point and further information on the particular circumstances of a project may increase its priority.

#### **OFFICER CAPITAL RECOMMENDATIONS 2019-2024**

	Main Programme	LDP Allocation	Total
	£m	£m	£m
FUNDING:			
Additional General Capital Grant	9.411	-	9.411
Unallocated LDP allocation	-	12.525	12.525
Reallocation of Existing CIP budget			
From Care Home project	4.000	-	4.000
Total Funding Available	13.411	12.525	25.936
PROJECT RECOMMENDATIONS			
Replacement St Catherine's PS	12.802	-	12.802
Rising School Rolls pressures	0.609	6.000	6.609
	13.411	6.000	19.411
Unallocated	-	6.525	6.525